Senate Bill 230

By: Senator Thompson of the 5th

A BILL TO BE ENTITLED AN ACT

1 To amend Code Section 31-3-12.1 of the Official Code of Georgia Annotated, relating to 2 contracts between county boards of health and authorization for and provisions applicable 3 to county boards of health serving as community service boards, so as to modify certain 4 provisions relating to the membership of community service boards; to amend Chapter 1 of Title 37 of the Official Code of Georgia Annotated, relating to general provisions for mental 5 health, so as to transfer the powers and duties of community service boards to the 6 7 Department of Human Resources; to amend Chapter 2 of Title 37 of the Official Code of 8 Georgia Annotated, relating to the administration of mental health, mental retardation, 9 substance abuse, and other disability services, so as to transfer the duties pertaining to such 10 administration to the Department of Human Resources; to replace community service boards 11 with mental health centers; to transfer employees of the community service boards to the 12 Department of Human Resources and make such employees state employees; to repeal 13 certain provisions relating to community service boards, community service areas, and 14 regional planning boards; to amend the Official Code of Georgia Annotated to make 15 conforming changes; to provide for related matters; to provide an effective date; to repeal 16 conflicting laws; and for other purposes.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

18 SECTION 1.

- 19 Code Section 31-3-12.1 of the Official Code of Georgia Annotated, relating to contracts
- 20 between county boards of health and authorization for and provisions applicable to county
- 21 boards of health serving as community service boards, is revised as follows:
- 22 "31-3-12.1.

- 23 (a) In addition to any other power authorized by law, the county governing authority may
- authorize the county board of health to enter into a contract with the department or a
- 25 community mental health, developmental disabilities, and addictive diseases service board
- 26 created under Chapter 2 of Title 37 to provide certain mental health, developmental

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disabilities, and addictive diseases services based on the contractual agreement between the parties. In the event that the county governing authority exercises the authority granted by this subsection Code section, the county board of health shall appoint a director for mental health, developmental disabilities, and addictive diseases or a supervisor of the specific service which is being provided by the county board of health, whichever is applicable, who shall meet the requirements established by this subsection Code section. The director for mental health, developmental disabilities, and addictive diseases, or the service supervisor, shall not be required to be a physician and shall be a person other than the director of the county board of health appointed pursuant to Code Section 31-3-11. Further, such director for mental health, developmental disabilities, and addictive diseases or such supervisor of the specific service shall report directly to the county board of health and shall have no formal reporting relationship with the director of the county board of health. (b) Pursuant to subsection (e) of Code Section 37-2-6, a county governing authority may authorize the membership of a county board of health to serve as the membership of a community mental health, developmental disabilities, and addictive diseases service board, provided that the county governing authority, the county board of health, and any other affected county governing authority act pursuant to subsection (e) of Code Section 37-2-6. If the membership of a county board of health exercises the authority granted pursuant to this subsection and Chapter 2 of Title 37 to serve as the membership of a community service board, the membership of the county board of health shall constitute the membership of the community service board and, at any time that such members are exercising duties and powers related to mental health, developmental disabilities, and addictive diseases, the community service board shall be an independent agency and shall operate in accordance with the provisions of Title 37 as a community service board. Notwithstanding any provisions of law to the contrary, a community service board and a county board of health which have the same membership may contract with each other, provided that any such contract is approved by the department prior to adoption."

55 SECTION 2.

Chapter 1 of Title 37 of the Official Code of Georgia Annotated, relating to general provisions for mental health, is amended in Code Section 37-1-1, relating to definitions pertaining to general provisions for mental health, by renumbering paragraphs (5) through (19) as paragraphs (4) through (18) and by striking paragraph (4) which reads as follows:

"(4) 'Community service board' means a public mental health, developmental disabilities, and addictive diseases board established pursuant to Code Section 37-2-6."

SECTION 3.

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Said chapter is further amended by revising subsection (a) of Code Section 37-1-2, relating to legislative findings as to mental health, developmental disability, and addictive disease problems and services and the role of county governing authorities, as follows:

- "(a) The General Assembly finds that the state has a need to continually improve its system for providing effective, efficient, and quality mental health, developmental disability, and addictive disease services and to do so in the most cost-effective manner. The General Assembly also finds that the needs of the publicly funded mental health, developmental disability, and addictive disease system and the state can best be met through reorganizing the regional mental health, mental retardation, and substance abuse boards and certain functions of the Department of Human Resources. Further, the General Assembly finds that a comprehensive range of quality services and opportunities is vitally important to the existence and well-being of individuals with mental health, developmental disability, or addictive disease needs and their families. The General Assembly further finds that the state has an obligation and a responsibility to develop and implement planning and service delivery systems which focus on a core set of consumer oriented, community based values and principles which include, but are not limited to, the following:
- (1) Consumers and families should have choices about services and providers and should have substantive input into the planning and delivery of all services;
- (2) A single point of accountability should exist for fiscal, service, and administrative issues to ensure better coordination of services among all programs and providers and to promote cost-effective, efficient service delivery and administration;
- 84 (3) The system should be appropriately comprehensive and adaptive to allow consumers 85 and their families to access the services they desire and need;
 - (4) Public programs are the foundation of the service planning and delivery system and they should be valued and nurtured; at the same time, while assuring comparable standards of quality, private sector involvement should be increased to allow for expanded consumer choice and improved cost effectiveness;
- 90 (5) Planning should reside at the local level, with the primary authority vested in local government, consumers, families, advocates, and other interested local parties;
- 92 (6) The system should ensure that the needs of consumers who are most in need are met 93 at the appropriate service levels; at the same time, prevention strategies should be 94 emphasized for those disabilities which are known to be preventable;
- 95 (7) The system should be designed to provide the highest quality of services utilizing 96 flexibility in funding, incentives, and outcome evaluation techniques which reinforce 97 quality, accountability, efficiency, and consumer satisfaction;

98 (8) The functions of service planning, coordination, contracting, resource allocation, and 99 consumer assessment should be separated from the actual treatment, habilitation, and 100 prevention services provided by contractors;

- (9) Consumers and families should have a single, community based point of entry into the system;
- (10) Consumers, staff, providers, and regional planning board and community service board members mental health centers should receive ongoing training and education and should have access to key management resources such as information systems and technical and professional support services; and
- (11) The department is responsible for ensuring the appropriate use of state, federal, and other funds to provide quality services for individuals with mental health, developmental disabilities, or addictive disease needs who are served by the public system and to protect consumers of these services from abuse and maltreatment."

111 SECTION 4.

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- Said chapter is further amended by revising subsection (b) Code Section 37-1-20 relating,
- to the division of mental health, developmental disabilities, and additive diseases, as follows:
- 114 "(b) The department, through the division, shall:
- 115 (1) Establish, administer, and supervise the state programs for mental health, 116 developmental disabilities, and addictive diseases;
- 117 (2) Direct, supervise, and control the medical and physical care, treatment, and 118 rehabilitation provided by the institutions and programs under its control, management, 119 or supervision;
- 120 (3) Have authority to contract for services with community service boards, and control

 121 over mental health centers as established, operated, and staffed by the department. All

 122 those entities operating as community service boards on July 1, 2009, shall become

 123 mental health centers under the jurisdiction of the department;
- (3.1) Have authority to contract with private agencies, and other public entities for the 124 provision of services within a service area so as to provide an adequate array of services, 125 126 choice of providers for consumers, and to comply with the applicable federal laws, and 127 rules and regulations related to public or private hospitals; hospital authorities; medical schools and training and educational institutions; departments and agencies of this state; 128 county or municipal governments; any person, partnership, corporation, or association, 129 130 whether public or private; and the United States government or the government of any 131 other state;

(4) Establish and support programs for the training of professional and technical
 personnel as well as regional planning boards and community service boards and mental

- health centers;
- 135 (5) Have authority to conduct research into the causes and treatment of disability and
- into the means of effectively promoting mental health;
- 137 (6) Assign specific responsibility to one or more units of the division for the
- development of a disability prevention program. The objectives of such program shall
- include, but are not limited to, monitoring of completed and ongoing research related to
- the prevention of disability, implementation of programs known to be preventive, and
- testing, where practical, of those measures having a substantive potential for the
- prevention of disability;
- 143 (7) Establish a system for regional administration of mental health, developmental
- disability, and addictive disease services in institutions and in the community under the
- supervision of a regional coordinator;
- (8) Make and administer budget allocations to regional offices of the division established
- by the board pursuant to Code Section 37-2-4.1 to fund the operation of mental health,
- developmental disabilities, and addictive diseases facilities and programs; Reserved.
- (9) Coordinate in consultation with providers, professionals, and other experts the
- development of appropriate outcome measures for client centered service delivery
- 151 systems;
- 152 (10) Establish, operate, supervise, and staff programs and facilities for the treatment of
- disabilities throughout this state;
- 154 (11) Disseminate information about available services and the facilities through which
- such services may be obtained;
- 156 (12) Supervise the regional office's exercise of its responsibility and authority concerning
- funding and delivery of disability services; Reserved.
- 158 (13) Supervise the regional offices concerning the receipt and administration of grants,
- gifts, moneys, and donations for purposes pertaining to mental health, developmental
- disabilities, and addictive diseases; Reserved.
- 161 (14) Supervise the regional offices concerning making contracts with any hospital,
- 162 community service board, or any public or private providers without regard to regional
- or state boundaries for the provision of disability services and in making and entering into
- all contracts necessary or incidental to the performance of the duties and functions of the
- division and the regional offices; Reserved.
- 166 (15) Regulate the delivery of care, including behavioral interventions and medication
- administration by licensed staff, or certified staff as determined by the division, within

residential settings serving only persons who are receiving services authorized or financed, in whole or in part, by the division;

- (16) Classify 'community living arrangements' and 'host homes' for persons whose services are financially supported, in whole or in part, by funds authorized through the Division of Mental Health, Developmental Disabilities, and Addictive Diseases of the Department of Human Resources. As used in this Code section paragraph, the term:
 - (A) 'Community living arrangement' means any residence, whether operated for profit or not, which undertakes through its ownership or management to provide or arrange for the provision of housing, food, one or more personal services, supports, care, or treatment exclusively for two or more persons who are not related to the owner or administrator of the residence by blood or marriage.
- (B) 'Host home' means a private residence in a residential area in which the occupant owner or lessee provides housing and provides or arranges for the provision of food, one or more personal services, supports, care, or treatment exclusively for one or two persons who are not related to the occupant owner or lessee by blood or marriage. A host home shall be occupied by the owner or lessee, who shall not be an employee of the same community provider which provides the host home services by contract with the division. The division shall approve and enter into agreements with community providers which, in turn, contract with host homes. The occupant owner or lessee shall not be the guardian of any person served or of their property nor the agent in such person's advance directive for health care. The placement determination for each person placed in a host home shall be made according to such person's choice as well as the individual needs of such person in accordance with the requirements of Code Section 37-3-162, 37-4-122, or 37-7-162, as applicable to such person; and
- (17) Provide guidelines for and oversight of host homes, <u>as defined in paragraph (16) of this subsection</u>, which may include, but not be limited to, criteria to become a host home, requirements relating to physical plants and supports, placement procedures, and ongoing oversight requirements."

SECTION 5.

- Said chapter is further amended by revising Code Section 37-1-24, relating to use of a psychologist or a physician in lieu of one another, as follows:
- 199 "37-1-24.

No provision in this title shall require the department or any facility or private facility or any community service board to utilize a physician in lieu of a psychologist or a psychologist in lieu of a physician in performing functions under this title even though this title authorizes either a physician or a psychologist to perform the function."

SECTION 6.

205 Chapter 2 of Title 37 of the Official Code of Georgia Annotated, relating to the

- administration of mental health, mental retardation, substance abuse, and other disability
- services, is amended by revising Code Section 37-2-2, relating to definitions pertaining to
- 208 general provisions for the administration of mental health, as follows:
- 209 "37-2-2.
- As used in this chapter, the term:
- (1) 'Addictive disease' means the abuse of, addiction to, or dependence upon alcohol or
- other drugs and includes substance abuse.
- 213 (2) 'Community service board' means a public mental health, developmental disabilities,
- and addictive diseases board established pursuant to Code Section 37-2-6.
- 215 (2.1) 'Community service board area' means an area inclusive of the counties which fall
- within the boundaries of a community service board as designated by the division
- 217 pursuant to subsection (b) of Code Section 37-2-3 for the establishment of a community
- 218 service board.
- 219 (2.2) 'Community service board service area' means a community service board area and
- 220 any other county or portion thereof in which the community service board provides
- 221 services.
- 222 (3)(2) 'Consumer' means a natural person who has been or is a recipient of disability
- services as defined in this Code section.
- 224 (4)(3) 'Developmental disability' includes mental retardation and other neurologically
- disabling conditions, including epilepsy, cerebral palsy, and autism, which require
- treatment similar to that for individuals with mental retardation.
- 227 (5)(4) 'Director' means the director of the Division of Mental Health, Developmental
- Disabilities, and Addictive Diseases.
- 229 (6)(5) 'Disability' means:
- (A) Mental or emotional illness;
- 231 (B) Developmental disability; or
- (C) Addictive disease.
- 233 (7)(6) 'Disability services' means services to the disabled or services which are designed
- to prevent or ameliorate the effect of a disability.
- 235 (8)(7) 'Disabled' means any person or persons having a disability.
- 236 (9)(8) 'Division' means the Division of Mental Health, Developmental Disabilities, and
- Addictive Diseases of the Department of Human Resources.
- 238 (10)(9) 'Hospital' means a state owned or state operated facility providing services which
- include, but are not limited to, inpatient care and the diagnosis, care, and treatment or

240	habilitation of the disabled. Such hospital may also provide or manage state owned or
241	operated programs in the community.
242	(10) 'Mental health center' means a public mental health, developmental disabilities, and
243	addictive diseases center operated under the authority of the department.
244	(11) 'Mental health service area' means an area inclusive of the counties which fall within
245	the boundaries of a mental health center as designated by the division pursuant to
246	subsection (b) of Code Section 37-2-3 for the establishment mental health centers.
247	(11) 'Regional board' means a regional mental health, mental retardation, and substance
248	abuse board established in accordance with Code Section 37-2-4.1 as that Code section
249	existed on June 30, 2002.
250	(12) 'Regional office' means the Division of Mental Health, Developmental Disabilities,
251	and Addictive Diseases of the Department of Human Resources office created pursuant
252	to Code Section 37-2-4.1. Such office shall be an office of the division which shall serve
253	as the entity for the administration of disability services in a region.
254	(13) 'Regional planning board' means a regional mental health, developmental
255	disabilities, and addictive diseases board established in accordance with Code Section
256	37-2-4.1. "
257	SECTION 7.
258	Said chapter is further amended by repealing Code Section 37-2-5, relating to regional
259	planning boards, establishing policy and direction for disability services, membership,
260	bylaws, meetings, and expenses, and designating such Code section as reserved.
261	SECTION 7A.
262	Said chapter is further amended by repealing Code Section 37-2-4.1, relating to regional
263	mental health, developmental disabilities, and addictive diseases offices, Code Section
264	37-2-5.1, relating to regional boards, regional coordinator, staff and personnel, and allocation
265	of funds, and Code Section 37-2-5.2, relating to regional planning boards, duties and
266	functions, power to contract, delegation of powers and duties, and books of account.
267	SECTION 8.
268	Said chapter is further amended by revising in its entirety Code Section 37-2-6, relating to
269	the creation of community mental health, developmental disabilities, and addictive diseases
270	service boards, as follows:
271	" <u>37-2-6.</u>
272	Community service boards in existence on June 30, 2009, are re-created as mental health
273	centers effective July 1, 2009, under the jurisdiction of the department. The powers,

274 functions, obligations, and duties of the community service boards as they existed on June 30, 2009, are transferred to the department. The department shall be authorized to provide 275 276 mental health, developmental disabilities, and addictive diseases services through mental 277 health centers. Such mental health centers shall provide mental health, developmental 278 disabilities, and addictive diseases services. Such centers shall be considered public 279 agencies. The department shall determine and establish the employment and staffing needs 280 of each mental health center. All employees of the mental health centers shall be 281 considered state employees and employees of the department.

282 SECTION 9.

- Said chapter is further amended by revising Code Section 37-2-6.1, relating to community service boards, program director, staff, budget, facilities, powers, and duties, as follows:
- 285 "37-2-6.1.

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- 286 (a) Each community service board mental health center shall employ an executive director 287 to serve as its chief executive officer who shall direct the day-to-day operations of the 288 community service board center. Such executive director shall be appointed and removed 289 by the community service board and shall appoint other necessary staff pursuant to an 290 annual budget adopted by the board, which budget and shall provide for securing 291 appropriate facilities, sites, and professionals necessary for the provision of disability 292 services. The community service board department may delegate any power, authority, 293 duty, or function to its such executive director or other staff. The executive director or 294 other staff is authorized to exercise any power, authority, duty, or function on behalf of the 295 community service board.
 - (b) Each community service board, under the jurisdiction of its board, shall perform duties, responsibilities, and functions and may exercise power and authority described in this subsection. Each mental health center program may exercise the following power and authority to:
 - (1) Each community service board may adopt bylaws for the conduct of its affairs; provided, however, that the community service board shall meet at least quarterly, and that all such meetings and any bylaws shall be open to the public, as otherwise required under Georgia law;
- 304 (2)(1) Each community service board may make With the approval of the department
 305 make and enter into all contracts necessary and incidental to the performance of its duties
 306 and functions;
- 307 (3)(2) Each community service board may acquire Acquire on behalf of the department by purchase, gift, lease, or otherwise and may own, hold, improve, use, and sell, convey,

309 exchange, transfer, lease, sublease, and dispose of real and personal property of every 310 kind and character, or any interest therein, for its corporate purposes; 311 (4)(3) Each community service board may contract Contract to utilize the services of the 312 Department of Administrative Services, the State Merit System of Personnel 313 Administration, the state auditor, or any other agency of state, local, or federal 314 government; 315 (5) Each community service board may provide, either independently or through contract 316 with appropriate state or local governmental entities, the following benefits to its 317 employees, their dependents, and survivors, in addition to any compensation or other 318 benefits provided to such persons: 319 (A) Retirement, pension, disability, medical, and hospitalization benefits, through the 320 purchase of insurance or otherwise, but medical and hospitalization benefits may only 321 be provided through the Department of Community Health under the same conditions 322 as provided for such benefits to state employees, and the Department of Community 323 Health shall so provide if requested; 324 (B) Life insurance coverage and coverage under federal old age and survivors' 325 insurance programs; 326 (C) Sick leave, annual leave, and holiday leave; and 327 (D) Any other similar benefits including, but not limited to, death benefits; (6)(4) Each community service board may cooperate Cooperate with all units of local 328 329 government in the counties where the community service board mental health center 330 provides services as well as neighboring regions and with the programs of other departments, agencies, and regional commissions and regional planning boards; 331 332 (7) Each community service board shall establish and maintain a personnel program for 333 its employees and fix the compensation and terms of compensation of its employees; provided, however, each community service board shall comply with the provisions of 334 335 Chapter 20 of Title 45, relating to state personnel administration, for as long as and to the 336 extent that each employee of such board who is a covered employee as defined in Code Section 45-20-2 and is subject to the rules and regulations of the State Merit System of 337 338 Personnel Administration remains in a covered position or as otherwise provided by law; 339 (8)(5) Each community service board may receive Receive and administer grants, gifts, 340 contracts, moneys, and donations for purposes pertaining to the delivery of disability 341 services; 342 (9) Each community service board may establish fees for the provision of disability services according to the terms of contracts entered into with the Department of Human 343 344 Resources and the Department of Community Health;

345 (10)(6) Each community service board may accept Accept appropriations, loans of funds, 346 facilities, equipment, and supplies from local governmental entities in the counties where 347 the community service board mental health center provides services; 348 (11) Each member of the community service board may, upon approval of the executive 349 director, receive reimbursement for actual expenses incurred in carrying out the duties 350 of such office; provided, however, such reimbursement shall not exceed the rates and 351 allowances set for state employees by the Office of Planning and Budget or the mileage 352 allowance for use of a personal car as that received by all other state officials and 353 employees or a travel allowance of actual transportation cost if traveling by public 354 carrier; 355 (12) Each community service board shall elect a chairperson and vice chairperson from 356 among its membership. The members shall also elect a secretary and treasurer from among its membership or may designate the executive director of the community service 357 358 board to serve in one or both offices. Such officers shall serve for such terms as shall be 359 prescribed in the bylaws of the community service board or until their respective successors are elected and qualified. No member shall hold more than one office of the 360 361 community service board; except that the same person may serve as secretary and 362 treasurer. The bylaws of the community service board shall provide for any other officers of such board and the means of their selection, the terms of office of the officers, and an 363 364 annual meeting to elect officers; 365 (13) Each community service board may have a seal and alter it; (14) Each community service board may contract with the State Merit System of 366 Personnel Administration regarding its personnel who remain in the classified service; 367 368 (15)(7) Each community service board may establish Establish fees, rates, rents, and 369 charges for the use of facilities of the community service board mental health center for 370 the provision of disability services in accordance with the terms of contracts entered into 371 with the policies of the department; and 372 (16) Each community service board may borrow money for any business purpose and may incur debt, liabilities, and obligations for any business purpose. A debt, liability, or 373 374 obligation incurred by a community service board shall not be considered a debt, liability, 375 or obligation of the state or any county or any municipality or any political subdivision 376 of the state. A community service board may not borrow money as permitted by this 377 Code section if the highest aggregate annual debt service requirements of the then current 378 fiscal year or any subsequent year for outstanding borrowings of the community service 379 board, including the proposed borrowing, exceed 15 percent of the total revenues of the 380 community service board in its fiscal year immediately preceding the fiscal year in which 381 such debt is to be incurred. Interest paid upon such borrowings shall be exempt from

382 taxation by the state or its political subdivisions. A state contract with a community 383 service board shall not be used or accepted as security or collateral for a debt, liability, 384 or obligation of a community service board without the prior written approval of the 385 commissioner; 386 (17) Each community service board, to the extent authorized by law and the contract for 387 the funds involved, may carry forward without lapse fund balances and establish 388 operating, capital, and debt reserve accounts from revenues and grants derived from state, 389 county, and all other sources; and 390 (18)(8) Each community service board may operate Operate, establish, or operate and 391 establish facilities deemed by the community service board mental health center as 392 necessary and convenient for the administration, operation, or provision of disability 393 services by the community service board center and may construct, reconstruct, improve, 394 alter, repair, and equip such facilities to the extent authorized by state and federal law. 395 (c) Nothing shall prohibit a community service board mental health center or the 396 department from contracting with any county governing authority, private or other public 397 provider, or hospital for the provision of disability services. 398 (d) Each community service board exists for nonprofit and public purposes, and it is found 399 and declared that the carrying out of the purposes of each community service board is 400 exclusively for public benefit and its property is public property. Thus, no community 401 service board shall be required to pay any state or local ad valorem, sales, use, or income 402 taxes. 403 (e) A community service board does not have the power to tax, the power to issue general 404 obligation bonds or revenue bonds or revenue certificates, or the power to financially 405 obligate the state or any county or any municipal corporation. 406 (f)(d) A community service board shall not operate any facility for profit. A community 407 service board mental health center may fix fees, rents, rates, and charges that are 408 reasonably expected to produce revenues, which, together with all other funds of the community service board center, will be sufficient to administer, operate, and provide the 409 410 following: 411 (1) Disability services; 412 (2) The cost of acquiring, constructing, equipping, maintaining, repairing, and operating 413 its facilities; and 414 (3) The creation and maintenance of reserves sufficient to meet principal and interest 415 payments due on any obligation of the community service board mental health center. 416 (g) Each community service board may provide reasonable reserves for the improvement, 417 replacement, or expansion of its facilities and services. Reserves under this subsection 418 shall be subject to the limitations in of this Code section.

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(h)(e) Each county and municipal corporation of this state is authorized to convey or lease property of such county or municipal corporation to a community service board mental <u>health center</u> for its public purposes. Any property conveyed or leased to a community services board mental health center by a county or municipal corporation shall be operated by such community service board mental health center in accordance with this chapter and the terms of the community service board's mental health center's agreements with the county or municipal corporation providing such conveyance or lease. (i)(f) Each community service board mental health center shall keep books of account reflecting all funds received, expended, and administered by the community service board center which shall be independently audited annually. (i)(g) A community service board A mental health center may create, form, or become a member of a nonprofit corporation, limited liability company, or other nonprofit entity, the voting membership of which shall be limited to community service boards mental health centers, governmental entities, nonprofit corporations, or a combination thereof, if such entity is created for purposes that are within the powers of the community service board mental health center, for the cooperative functioning of its members, or a combination thereof; provided, however, that no funds provided pursuant to a contract between by the department and the community service board may be used in the formation or operation of the nonprofit corporation, limited liability company, or other nonprofit entity. No community service board, whether or not it exercises the power authorized by this subsection, shall be relieved of compliance with Chapter 14 of Title 50, relating to open and public meetings, and Article 4 of Chapter 18 of Title 50, relating to inspection of public records, unless otherwise provided by law. (k) No community service board shall employ or retain in employment, either directly or indirectly through contract, any person who is receiving a retirement benefit from the Employees' Retirement System of Georgia except in accordance with the provisions of subsection (c) of Code Section 47-2-110; provided, however, that any such person who is employed as of July 1, 2004, may continue to be employed. (1)(h) A community service board mental health center may join or form and operate, either directly or indirectly, one or more networks of community service boards mental health centers, disability professionals, and other providers of disability services to arrange for the provision of disability services through such networks; to contract either directly or through such networks with the Department of Community Health to provide services to Medicaid beneficiaries; to provide disability services in an efficient and cost-effective manner on a prepaid, capitation, or other reimbursement basis; and to undertake other disability related managed care activities. For purposes of this subsection only and notwithstanding Code Section 33-3-3 or any other provision of law, a community service

board mental health center shall be permitted to and shall comply with the requirements of Chapter 20A of Title 33 to the extent that such requirements apply to the activities undertaken by the community service board mental health center or by a community service board mental health center under this subsection or subsection (j)(g) of this Code section. No community service board mental health center, whether or not it exercises the powers authorized by this subsection, shall be relieved of compliance with Article 4 of Chapter 18 of Title 50, relating to inspection of public records, unless otherwise provided by law. Any licensed health care provider shall be eligible to apply to become a participating provider under such a plan or network that provides coverage for health care or disability services which are within the lawful scope of the provider's license, but nothing in this Code section shall be construed to require any such plan or network to provide coverage for any specific health care or disability service."

SECTION 10.

Said chapter is further amended by revising Code Section 37-2-6.2, relating to employees whose jobs include duties or functions of a community service board on July 1, 1994, as

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472 "37-2-6.2.

(a)(1) Those employees whose job descriptions, duties, or functions as of June 30, 1994 2009, included the performance of employment duties or functions which will become employment duties or functions of the personnel of a community service board mental health center on July 1, 1994 2009, shall become employees of the applicable community service boards department on and after July 1, 1994 2009. Such employees shall be subject to the employment practices and policies of the applicable community service board department on and after July 1, 1994 2009. Employees who are subject to the State Merit System of Personnel Administration and who are transferred to a community service board the department shall retain all existing rights under the State Merit System of Personnel Administration. Retirement rights of such transferred employees existing under the Employees' Retirement System of Georgia or other public retirement systems on June 30, 1994 2009, shall not be impaired or interrupted by the transfer of such employees and membership in any such retirement system shall continue in the same status possessed by the transferred employees on June 30, 1994 2009, without any interruption in membership service and without the loss of any creditable service. For purposes of coverage under the Employees' Retirement System of Georgia, such employees transferred to the community service boards mental health centers on July 1, 1994 2009, shall be deemed to be state employees. Accrued annual and sick leave possessed by said employees on June 30, 1994 2009, shall be retained by said employees as employees of the community service board

department. Any person who is granted employment rights and benefits as a member of a community service board pursuant to this subsection and who later becomes employed, without any break in service, by the division, a hospital thereof, another community service board, a county board of health for which such person provides services pursuant to this title, or a regional board shall retain, in that later employment position, all such rights and benefits. Such rights and benefits shall also be retained by any person who is employed on June 30, 1994, by the division, a hospital thereof, a county board of health for which such person provides services pursuant to this title, or a regional board and who later becomes employed, without any break in service, by a community service board.

- (2)(b) Classified employees of a community service board mental health center under this chapter shall in all instances be employed and dismissed in accordance with rules and regulations of the State Merit System of Personnel Administration.
- (3)(c) All rights, credits, and funds in the Employees' Retirement System of Georgia which are possessed by personnel transferred by provisions of this Code section to the community service boards mental health centers are continued and preserved, it being the intention of the General Assembly that such persons shall not lose any rights, credits, or funds to which they may be entitled prior to becoming employees of the community service boards mental health centers.
- (b) As to those persons employed by the division, a hospital thereof, or a regional board on June 30, 1994, any termination from state employment after that date of any such person who is a member of the classified service shall not result from the anticipated or actual employment or utilization by:
- 514 (1) The department;

- 515 (2) A regional board;
- 516 (3) A community service board;
- 517 (4) A hospital; or
- 518 (5) Any private provider of disability services of any person who is not an employee of
 519 the state or a political subdivision thereof to perform the duties and functions of such
 520 terminated state personnel unless such termination and utilization is the result of a
 521 reduction in appropriations for such duties or functions or is the result of a reduction in
 522 force caused by any other state department or agency which has ceased to contract with
 523 the department for the services which had been provided by the terminated state
 524 personnel."

SECTION 11.

Said chapter is further amended by repealing Code Section 37-2-6.3, relating to public body, debts, obligations, and liabilities of community service boards, Code Section 37-2-6.4,

relating to reconstituting or converting of organizational structure and the formation of new community service boards, Code Section 37-2-6.5, relating to cessation of operations by community service boards and outside managers, and Code Section 37-2-9.1, relating to compliance by regional planning boards and community service boards with laws as to open meetings and inspection of records and advisory boards.

SECTION 12.

Said chapter is further amended by repealing Code Section 37-2-10, relating to the director's emergency powers upon failure of a community service board to establish and administer programs, and designating such Code section as reserved.

SECTION 13.

- Said chapter is further amended by revising Code Section 37-2-11.1, relating to venue in actions against a community service board, as follows:
- 540 "37-2-11.1.

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- 541 (a) Venue for the purpose of any action against a community service board mental health
 542 center shall be the county in which the principal office of the community service board
- mental health center is located. For purposes of this Code section, 'principal office' shall
- be defined as the facility which houses the executive director or other such top
- administrator for the community service board mental health center.
- (b) In any legal proceeding, a regional planning board mental health center or the regional
 office shall be considered a unit of the division and shall be afforded the assistance of legal
 counsel from the Attorney General.
- 549 (c)(1) The community service boards shall be public bodies but shall not be considered 550 agencies of the state or any specific county or municipality. Such community service 551 boards Mental health centers are public agencies in their own right and shall have the 552 same immunity as provided for counties other state agencies. No county shall be liable for any action, error, or omission of a community service board mental health center. 553 Notwithstanding any provisions of law to the contrary, and regardless of any provisions 554 555 of law which grant employees of the community service boards benefits under programs 556 operated by the state or which deem them to be state employees only for purposes of 557 those benefits, employees of the community service boards shall not be employees of the state but shall be employees of the community service boards and, further, the state shall 558 not be liable for any action, error, or omission of such employees. 559
 - (2) A community service board may employ or contract for legal counsel to assist in performing its duties and shall be authorized to appoint legal counsel to represent the community service board and its employees. The community service board mental health

<u>center</u> may exercise any authority granted in Article 2 of Chapter 9 of Title 45, relating to the indemnification, defense, and insuring of members and employees of public bodies."

SECTION 14.

- Said chapter is further amended by revising Code Section 37-2-11.2, relating to access by the
- 568 Department of Human Resources or regional offices to records of any program receiving
- public funds and confidentiality, as follows:
- 570 "37-2-11.2.

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- 571 (a) Notwithstanding any other law to the contrary, to ensure the quality and integrity of
- 572 patient and client care, any program receiving any public funds from, or subject to
- licensing, certification, or facility approval by, the Department of Human Resources or a
- 574 regional office shall be required to provide the department or the appropriate regional
- office or both, upon request, complete access to, including but not limited to authorization
- to examine and reproduce, any records required to be maintained in accordance with
- 577 contracts, standards, or rules and regulations of the Department of Human Resources or
- 578 pursuant to the provisions of this title.
- 579 (b) Records obtained pursuant to subsection (a) of this Code section shall not be
- considered public records and shall not be released by the department or any regional office
- unless otherwise specifically authorized by law.
- (c) The community service board mental health center shall maintain a clinical record for
- each consumer receiving treatment or habilitation services from such board center. The
- treatment of clinical records of consumers in receiving services for mental illness shall be
- governed by the provisions of Code Section 37-3-166. The treatment of clinical records
- of consumers receiving habilitation services for developmental disabilities shall be
- governed by the provisions of Code Section 37-4-125. The treatment of clinical records
- of consumers in treatment for addictive diseases shall be governed by the provisions of
- 589 Code Section 37-7-166."

SECTION 15.

- The Official Code of Georgia Annotated is amended by replacing "community service board"
- with "mental health center", "community service boards" with "mental health centers", and
- 593 "community service areas" with "mental health service areas" wherever the former terms
- 594 occur in:
- 595 (1) Code Section 37-2-3, relating to designation of boundaries for mental health,
- developmental disabilities, and addictive diseases regions;
- 597 (2) Code Section 37-2-4, relating to the Governor's Advisory Council for Mental Health,
- Developmental Disabilities, and Addictive Diseases;

(3) Code Section 37-2-7, relating to formulation and publication of a state plan fordisability services;

- 601 (4) Code Section 37-2-9, relating to coordination of disability services with related activities of other agencies and organizations;
- 603 (5) Code Section 37-2-11, relating to allocation of available funds for services, recipients 604 to meet minimum standards, accounting for fees generated by providers, and
- discrimination in providing services prohibited;
- 606 (6) Code Section 37-3-1, relating to definitions pertaining to examination and treatment
- for mental illnesses generally;
- 608 (7) Code Section 37-7-1, relating to definitions pertaining to hospitalization and
- treatment of alcoholics, drug dependent individuals, and drug abusers generally; and
- 610 (8) Code Section 43-10A-7, relating to licensing requirements for professional
- counselors, social workers, and marriage and family therapists.

612 **SECTION 16.**

- Title 50 of the Official Code of Georgia Annotated, relating to state government, is amended
- 614 in Code Section 50-5-51.1, relating to the purchase of commercial fidelity bonds for officials,
- officers, and employees of certain county boards and departments, as follows:
- 616 "50-5-51.1.
- The commissioner of administrative services may, upon request, assist and coordinate with
- 618 county departments of health, and county departments of family and children services, and
- 619 community service boards for the purchase of commercial fidelity bonds for officials,
- officers, and employees of such boards and departments. The payment of the premium to
- the commercial fidelity carrier will be the responsibility of such county departments of
- health, and county departments of family and children services, and community service
- 623 boards."
- 624 **SECTION 17.**
- Said title is further amended by repealing Code Section 50-16-11.1, relating to commercial
- 626 property policies for coverage of buildings, contents, and other property owned by
- 627 community service boards.
- 628 **SECTION 18.**
- This Act shall become effective on July 1, 2009.
- 630 **SECTION 19.**
- All provisions in conflict with this act are repealed.